# May 1999 Vol.15

#### 1. Recent Developments

#### Real Economies

Of late, all real economic indices in Korea have been showing signs of recovery.

The leading composite index has been improving since April last year, while the cycle of coincident composite index has been showing signs of recovery since last September.

Industrial output has been improving since November last year, and consumption and facility investment have also been recovering since early this year. The construction investment sector, however, still remains in the doldrums.

Along with the downturn/stabilization of market rates and the won-dollar exchange rate, the ratio of dishonored bills and the number of bankrupt firms have also been declining.

Nonetheless, in view of the following adverse factors, it is still premature to conclude that an economic upturn cycle has begun in Korea.

The recent recovery of the real economy is being spearheaded by the semiconductor and automobile sectors only. In particular, the synergy effects of the semiconductor sector are very limited, and it remains to be seen whether or not the recent business recovery will herald a full-fledged economic recovery.

Due to ongoing corporate restructuring plans, the number of the unemployed has already topped 1.78million. In fact, if the lower number of economically-active population is taken into consideration, the number of the unemployed would exceed 2 million, thereby dampening the prospects for a sustained recovery of consumption.

Furthermore, the cycle of coincident composite index has been maintained a horizontal level since November 1998. The growth rate of exports, Korea sengine for economic growth, registered negative growth in the first quarter of this year. These factors need to be viewed as impeding an early economic recovery.

#### Prices

During the first quarter of 1999, the consumer price index increased by 0.7 percent while the producer price index decreased by 3.5%.

Consequently, the prise increase trend was stopped.

Such blunt price indices are the result of a protracted business recession and stable raw materials prices and foreign exchange rates, which all tended to mitigate upward pressure on prices.

Money supply and foreign exchange rates

Since last February, the growth of reserve money supply increased, sustaining a continued expansion of money supply in other sectors:

Influenced by the appreciation of the yen against the dollar, the won dollar exchange rate once again appreciated to 1,200 won per dollar.

## 2. Economic Outlook for 1999

#### Background

Last March industrial activity picked up more aggressively than earlier anticipated, and the authorities made it clear that the current monetary / financial policies would be maintained this year. Consequently, we have revised our macroeconomic outlook for this year as follows:

# Major items of revised

outlook

- 1) Influenced by the rapid recovery of the private consumption sector and efforts on the part of enterprises to raise inventories, the production of manufactured goods is now anticipated to grow 10.2 percent this year vs. a negative growth rate of 7.2 percent in 1998.
- 2) The private consumption sector is likely to experience a 6.6 percent growth this year as opposed to a negative growth rate of 9.6 percent in 1998.
- 3) The surplus in the current account is now expected to register \$24 billion this year or about 60 percent of the surplus witnessed in 1998.
- 4) The ratio of inventories to GDP is likely to drop from 8 percent in 1998 to minus 1.7 percent this year.
- 5) The consumer price index is expected to grow at around 2 percent.

## Risks of Outlook

Some of the factors used for the revised outlook are being readjusted in order to ensure fine tuning, because of the following risks:

- 1) The revised outlook was prepared based on manufacturing industry output data while household consumption data have yet to be finalized. More over information is still lacking concerning the service sector, which accounts for over 60 percent of GDP.
- 2) When and if the fluctuating real estate market follows the current bullish stock market, there is no denying the fact that macroeconomic policies will be subjected to rapid and unpredicatable

changes.

3) The latest economic outlook has not taken into adequate consideration possible changes in the following internal/external conditions: When and if the Kosovo crisis continues into the second half of this year, it will raise the probability of higher crude oil prices and other raw materials on the world market. It will increase political instability in Korea which is to undergo labor-management negotiations and hold general elections in the near future.

Suggestions of the revised outlook

- 1) It is possible to expect that Korea**I**s economic strengh will be restored to pre-crisis levels by the end of this year.
- 2) It is also possible that on the heels of around 6 percent economic growth this year, Korea will witness about 4 percent economic growth in the year 2000. Thanks chiefly to the government is deficit financing and low-interest rate policies to prop up economic growth, it will be possible to sustain rapid economic growth this year. However, the year 2000 is likely to suffer from weakened national conscensus for coping with the economic crisis, while the government is economic policy flexibility will be limited. It is thus possible that Korea will witness a deterioration of its BOP (balance of international payments) and a slower rate of economic growth.
- 3) This being the case, the government needs to keep the domestic demand recovery rate at an optimum level, while public funds should be distributed so as to support efforts to increase exports insofar as it is externally acceptable.
- 4) Simultaneously, the government needs to make the best use of the Korea Stock Exchange to help enterprises raise capital through the issuance of shares and further facilitate the privatization of public enterprises, thus stimulating corporate restructuring, minimizing government deficit outlays, and preventing the KSE from overheating.

Furthermore, in order to prop up the stock market and sustain the value of the won at an optimum level, the government needs to maintain its policy of low interest rates.

- 3. Macroeconomic Environments
- & Policies

# Introduction

According to major economic indicators, recent economic developments are signaling a recovery. Loose monetary policy since September 1998, has lead to a stable exchange rate and single digit interest rates, and moreover, the stock price index recovered up to its pre-crisis level.

Nevertheless, overall recovery in the real economy will take more time. Last year a dampened investment mood that caused investment to decrease by 40% compared with the previous year is

expected to carry through to this year.

To once again attract a healthy inflow of investment, which is the key to a brisk real economy, government shelp is needed. Considering past experiences where excessive investment resulted in high debt/equity ratios, proper investment activities should be encouraged to solve unemployment and economic growth.

Meanwhile, the government is gearing up corporate restructuring in order to overcome the economic crisis, especially emphasizing the capital structure. The government is prompting enterprises to reduce their debt/equity ratio below 200% and to eliminate cross guarantees. Restructuring can positively affect the capital structure, but it can also harm investment activities. Therefore, considering both effects, more adequate policies should be taken.

Major Issues of Capital Restructuring and Macro-Economy

Major Capital Restructuring Issues

Debt/equity ratios should be reduced to below 200% in order to bring Korea scapital adequacy to international standard.

Cross guarantees between affiliates should be eliminated by March 2000.

Amount of Funds Needed for Capital Structure

The debt/equity ratios of the top five and thirty business groups were 335.0% and 379.8% respectively as of the end of 1998. Those ratios were 472.9% and 518.9% respectively at the end of 1997. Meanwhile, the restricted cross gua-rantees of the top five and thirty groups amounted to 3.7 trillion won (as of Dec. 1998) and 26.5 trillion won (as of March 1998) respectively.

Debt/equity ratios as of the end of 1998 are based on asset figures inflated through reevaluations. The government, however suggested that asset reevaluations ought to be excluded from the 200% target.

The estimated fund requirement during 1998~9 necessary to repay debts and dissolve cross guarantees, thus reducing the debt/equity ratios below 200% by the end of 1999, amount to 124.7 trillion won on the other hand, the estimated fund supply adds up to 84.9 trillion won. Therefore, additional supplies of 39.8 trillion won are needed in 1998 and 1999.

Effect of Capital Restructuring on the Economy

Because large amounts of money are needed to repay debts, capital for facility investment is not available. Consequently, facility investments are expected to decrease by 9.2 trillion won, and as a result, investment in the private sector will drop by 7.0%.

Moreover, an abundance of new issues and huge asset disposal through sale will make both the stock market and real estate market go from bad to worse. The wealth effect can cause an additional reduction in private consumption, thus impeding economic growth.

### Policy

Recent stable forex and interest rates and a bullish stock market are positive influences in overcoming the economic crisis, but the real economy sector, including facility investments, is not yet on the recovery track.

Regarding monetary policy, the continuous supply of reserve money is not connected to credit expansion in the private sector, therefore failing to activate the real economy. An expanded money supply is holding interest rates down, As a result, this money flows into the stock market and does not lead to credit creation.

Consequently, the macroeconomic policy priority should target the recovery of the real economy in general, and the restoration of investment confidence in particular.

In addition, measures to support capital restructuring are needed. In order to reduce debt / equity ratios, the conversion of loans to equity by financial institutions should be prompted. In case of disposal of assets through sale, special value-added and transfer taxes should be dropped.

Meanwhile, enterprises should also try to take positive measures contributing to their survival and success in the global economy instead of adopting a negative posture aimed at meeting obligatory conditions alone. In order to reduce financial costs and increase profitability, enterprises should strive to reduce their debt / equity ratios through capital increases. Enterprises should also focus on core competences and competitiveness, along with restructuring through mergers, aquisitions and disposal of assets through sale.

Principle Real Economic Indicat	ors
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(unit: year-to-year change %)

(uiiit. ye	ear w ye	ear Chang	ge /o)								
	1997	1998	1999								
	year	1st half	1st qtr.	4th qtr.	year	Jan.	Feb.	Mar.	1st qtr.		
Producti	on	Output		5.3	-9.7	-9.5	-1.6	-7.3	14.9	3.9	18.4
	12.3										
	Shipment 13.9			6.8	-10.5	-9.6	-2.2	-7.1	13.6	6.7	21.1
	Dome	stic use	19	-25.2	-25.3	-18.5	-23.0	6.5	2.6	15.9	8.5
	Dome	suc use	1.4	20.2	20.0	10.5	23.0	0.5	2.0	10.9	0.0
	Expor	ts		22.2	27.5	24.4	30.2	28.5	24.7	12.3	28.2
	21.7										
	Inventor	У		5.2	-7.6	-10.9	-17.3	-17.3	-16.9	-18.1	-18.7
	-18.7										

	Average 71.3	e operation ra	atio 79.0	67.2	66.7	69.9	68.1	69.6	69.7	74.6
Consum	otion 8.2	Wholesale a 6.1	nd retail sale	e 3.2	13.2	15.1	-8.3	-12.7	2.6	7 . 4
Investme	ent -12.7	Facility Ma 28.3 7.9	chinery impo	orted	-22.8	-55.4	-55.2	-44.0	-52.9	7.3
	15.8	Domestic or 16.9	ders	3.3	-41.9	-22.2	-10.9	-30.5	39.6	- 1.0
		received								
	Constr- -51.1	Domestic or -45.3	ders	5.4	-41.1	-44.8	-44.9	-42.5	-20.5	-52.0
	uction	received								
	-29.6	Permits Aut -45.9	thorized	-0.4	-44.3	-63.8	-66.1	-55.0	-56.4	-50.5
Dishonor	red Bill	Trend								
	1997	1998 199	9							
		year 1st	qtr. 2nd qtr	. 3rd qtr		4th qtr.	year	1st qtr.		
Dishor	nored ra	tio (total, %)	0.40	0.54	0.43	0.41		0.17	0.38	0.11
	No. of 1	bankrupt firm	ns 17,168	9,449	6,357	4,221		2,801	22,828	1,932
	10.1	established controller		3.4	1.5	2.3	3.3		5.5	2 . 6

bankrupt corporates (times)

(unit: %, 1,000 persons)

1997 1998 1999

year 1st qtr. 2nd qtr. 3rd qtr. 4th qtr. year 1st qtr.

Unemployment rate 2.6 5.7 6.9 7.4 7.4 6.8 8.4

No. of unemployed 556 1,182 1,485 1,600 1,586 1,463 1,751

Foreign Trade

(unit: \$100 million, year-to-year change %)

1997 1998 1999

year 1/4 year Jan. Feb. Mar. 1/4 Apr. Jan.~Apr.

Current account balance -81.7 108.3 400.4 18.3 23.4 26.2 67.9 -

Trade balance -84.5 85.8 390.3 6.4 17.4 23.8 47.7 25.6 73.3

Exports 1,361.6 322.3 1,323.1 92.7 93.8 116.9 303.4 116.3 419.7

Growth rate 5.0 8.4 -2.8 3.0 -16.4 -2.7 -5.9 -3.6 -5.2

Imports 1,446.2 236.6 932.8 86.3 76.4 93.0 255.7 90.7 346.4

Growth rate -3.8 -36.1 -35.5 15.4 -3.1 12.2 8.1 10.5 8.7

Price

(unit: % of change on a year-to- year basis)

1997 1998 1999

year	1st qt	r. year	Jan.	Feb.	Mar.	1st qt	r. Apr.	
C.P.I	4.5	8.9	7.5	1.5	0.2	0.5	0.7	0.4
P.P.I	3.9	14.4	12.2	-1.8	-4.3	-4.3	-3.5	-4.1

Money Supply

(unit: based on average balance, Year-to-year change, %)

1997						1998				
	1999	)								
year Mar.	Mar.	Jun.	Sep.	Act.	Nov.	Dec.	year	Jan.		Feb.
Reserve	e money 7.2	-15.0	-4.7	-7.5	-13.2	-0.9	-5.7	-6.6	-7.2	-8.7
M2 33.6	19.2	13.7	18.1	21.1	26.4	26.1	22.0	19.1	26.6	30.0
MCT 6.9	15.3	9.5	8.2	5.4	6.1	5.2	3.0	7.6	3.6	5 . 3
M3 -	16.3	14.5	14.2	13.1	13.5	13.1	12.4	12.8	13.1	_

Consequently, the substantial capital market rates dropped and then levelled off.

Market Rates

1997 1998 1999

Dec.	June	Aug.	Sep.	Dec.	Jan.	Feb.	March	Apr.29	)
Call (daily, %)	31.32	14.41	8.51	7.08	6.48	6.00	5.04	4.85	4.75
CP (91-day,%)	40.77	16.99	10.91	10.78	8.06	7.25	7.05	7.02	6.07

National bonds (3-year, %)	15.00	14.00	11.30	11.50	6.95	7.05	6.96	6.50
6.64								
Corp. bonds (3-year, %) 28.98	16.00	11.70	11.90	8.00	8.13	8.65	8.10	7.52

Exchange Rates

1996 1997 1998 1999

Dec. Dec. Jan. Feb. March Apr. 29

Won/dollar 844.90 1,695.00 1,240.00 1,175.00 1,223.00 1,227.0 1,175.5

Won/100 yen 726.51 1,291.36 1,059.91 1,010.53 1,012.84 1,017.8 985.78

Revised macroeconomic outlook for this year

1998 1999 (forecast in April) 1999(forcast in May)

GDP -5.8 3.0 5.7

Manufacturing -7.2 6.1 10.2

Gross consumption -8.2 2.8 5.5

Private -9.6 4.0 6.6

Fixed caital formation -21.6 -4.4 -2.6

Facility investment -38.3 -1.3 4.0

Construction investment -10.2 -5.9 -6.0

Inventory Change / GDP -8.0 -2.2 -1.7

Producer prices 12.2 0.0 0.0

Consumer prices 7.6 2.1 2.0

Current account balance 400.4 250.9 139.4

Goods 411.6 274.6 264.6

Exports 1318.1 1310.6 1312.1

% of change -4.9 -0.6 -0.5

Imports 906.4 1035.9 1047.4

% of change -36.4 14.3 15.6

Service and others -11.3 -23.7 -25.3

Won-dollar exchange rate (term-end) 1204.0 1180.0 1180.0

Debt / equity Ratio

(unit: trillion won)

top five groups top thirty groups

end of 197 end of 198 end of 199 end of 198

equity 46.8 70.0 68.9 96.6

debt 221.4 234.5 357.4 367.0

debt / equity ratios (%) 472.9 335.0 518.9 379.8

footnote: This table is based on figures released by the Fair Trade Commission Financial institutions and insurance companies are excluded.

Cross Guarantees

(unit: trillion won)

top five groups top thirty groups

March 1998 Dec. 1998 March 1998

Total cross guarantees - 6.3 60.7

Restricted cross guarantees 11.1 3.7 26.5

footnote: Cross guarantees for industry rationalization, export and restructuring is excluded from restriction.

Estimated Fund Shortage (1998-1999)

(unit: trillion won)

fund use (A) fund supply (B) fund shortage (A-B)

124.7 84.9 39.8

footnote: Among the 84.9 trillion won supplied (B), 48.9 trillion won can be procured through the issuance of shales and loan conversion to equity.

Estimation of Economic Growth and Unemployment Rates

scenario 1 scenario 2

Economic growth 3.0 1.7 (-1.3)

Unemployment rate 8.1 8.7 (0.6)

footnote: Scenario 1 is based on the condition that debt / equity ratio be lowered to below 200% and that the dissolution of cross guarantees is not mandatory. Scenario 2, however, is based on the condition that these two are mandatory.

Statistics(--)

Economic	Growth	Consumption	and	Investment
ECOHOTHIC	GIOW III,	Consumption	anu	III v estillellt

1993	5.5	5.4	7,811	5.6	4.6	6.3	0.3	9.7		
	1994	8.3	10.8	8,998	8.2	1.9	10.7	23.9	3.7	
	1995	8.9	11.3	10,823	9.6	0.8	11.9	18.1	8.0	
	1996	6.8	6.8	11,380	7.1	8.2	7.3	9.1	6.1	
	1997	5.0	6.6	10,307	3.5	1.5	-2.2	-8.7	2.3	
	1998	-5.8	-7.2	6,823	-9.6	-0.1	-21.1	-38.5	-10.2	
	1997. 1,	/4	4.9	5.6	-	4.5	1.7	0.8	4.2	-1.9
		2/4	6.2	7.8	_	4.4	2.5	2.2	1.3	2.9
		3/4	5.5	7.9	-	5.3	2.3	-3.6	-12.6	2.7
		4/4	3.6	4.9	-	-0.1	-0.4	-7.2	-25.9	4.5
	1998. 1	/4	-3.6	-4.6	_	-9.9	1.3	-20.6	-38.3	-5.9
		2/4	-7.2	-10.4	-	-11.2	-0.7	-23.7	-46.1	-7.8
		3/4	-7.1	-9.1	-	-10.4	-0.6	-22.2	-39.3	-12.0
		4/4	-5.3	-4.7	_	-6.9	-0.4	-17.9	-27.4	-13.7

# Trade and Balance of Payments

1992	766.3	6.6	817.8	0.3	-17.6	-39.4	171.5	788.4
1993	822.4	7.3	838.0	2.5	23.2	9.9	202.6	808.1
1994	960.1	16.8	1,023.5	22.1	-28.6	-38.7	256.7	788.7
1995	1,250.6	30.3	1,351.2	32.0	-44.4	-85.1	327.1	774.7
1996	1,297.2	3.7	1,503.4	11.3	-149.6	-230.1	294.2	844.2
1997	1,361.6	5.0	1,446.2	-3.8	-31.8	-81.6	88.7	1,415.2

1998		1,323.3	-2.8	932.8	-35.5	411.6	400.4	485.1	1,207.8
1998	8	97.1	-12.1	71.2	-38.1	27.7	21.0	413.5	1,331.8
	9	107.5	-5.2	72.5	-37.2	36.9	36.9	433.7	1,373.5
	10	106.3	-14.7	76.5	-39.3	32.5	25.5	452.7	1,313.8
	11	116.7	-1.4	83.2	-28.9	31.9	30.4	464.7	1,243.7
	12	124.2	-0.1	86.5	-15.3	33.6	30.9	485.1	1,207.8
1999	1	92.7	3.0	86.3	15.4	18.3	18.7	500.9	1,175.3
	2	93.8	-16.4	76.4	-3.1	24.0	23.0	519.6	1,222.4
	3	116.9	-2.7	93.0	12.2	28.9	26.2	544.5	1,227.0
	4	116.3	-3.6	90.7	10.5	_	_	563.8	1,188.0

Note: Recent data include estimates.

1)Based on available foreign exchange reserves since 1996.

Statistics(-\mathbf{Y})

Prices, Unemployment and Interest Rates

1993	1.5(2.0)	4.8(5.8)	2.8	10.9	18.6	22.9	12.6	728.2	
1994	2.8(3.9)	6.2(5.6)	2.4	15.5	15.6	23.5	12.9	965.7	
1995	4.7(3.4)	4.5(4.7)	2.0	9.9	15.5	21.6	13.8	934.7	
1996	2.7(3.5)	4.9(4.9)	2.0	12.2	16.2	21.7	11.9	833.4	
1997	3.9(10.9	9) 4.5(6.6)	2.6	5.2	19.2	15.3	13.4	654.5	
1998	12.2(3.6	6) 7.5(4.0)	6.8	-3.1	19.0	7.5	15.1	406.1	
1998	9	11.4	6.9	7.3	-10.6	21.0	5.4	12.5	312.2
	10	11.7	7.2	7.1	-0.7	26.4	6.1	10.0	358.8

	11	11.0	6.8	7.3	-0.9	9 26.1	5.2	9.6	429.2
	12	3.6	4.0	7.9	14.2	2 21.5	2.6	8.3	524.7
1999	1	-1.8	1.5	8.5	-	26.3	3.1	7.9	597.6
	2	2 -4.3	0.2	8.7	_	30.0	5.3	8.6	533.0
	ć	3 -4.3	0.5	_	_	-	_	_	_
	4	-4.1	0.4	_	_	-	_	_	-

Notes : 2) Figures in parentheses are the increase over the end of the previous year speriod.

3) Average balances

# Industrial Production and Demand

1993	4.4	77.9	8.5	3.9	12.1	1.1	19.3	24.5	15.2	26.7
1994	10.9	81.3	8.7	9.3	26.9	37.6	18.5	-1.3	16.8	-8.5
1995	12.0	81.0	8.0	7.4	15.8	31.5	24.4	1.0	3.3	-1.2
1996	8.7	80.8	7.0	5.8	16.5	-0.7	21.4	-3.0	-13.2	-2.5
1997	5.3	79.0	3.2	-1.8	3.3	-22.8	5.4	-0.4	-26.2	2.6
1998	-7.3	68.1	-12.7	-21.4	-30.5	-52.9	-42.5	-55.0	-68.2	-50.3
1998. -59.6	9	-1.7	70.5	-11.6	-15.9	-14.6	-52.5	-50.4	-57.6	-61.9
-81.3	10	-9.3	69.1	-13.2	-24.5	-25.4	-55.2	-52.2	-79.9	-74.2
-47.8	11	0.3	69.6	-8.1	-18.8	-5.1	-38.7	-35.7	-57.7	-50.5
-61.2	12	4.8	71.1	-3.6	-11.4	0.9	-34.3	-45.2	-61.6	-51.0
1999.	1	14.8	69.6	2.6	7.8	39.6	7.3	-20.5	-56.4	2 . 2

-67.1

2 3.9 69.7 7.4 11.8 -1.0-12.7-52.5-50.5 30.0 -57.6 3 18.4 74.6 8.2 19.0 15.8 28.3 -51.1 -29.636.2 -37.9

Notes : 4) For domestic use 5) For domestic use, exc. vessels 6) For 1994 and before, vessels excluded